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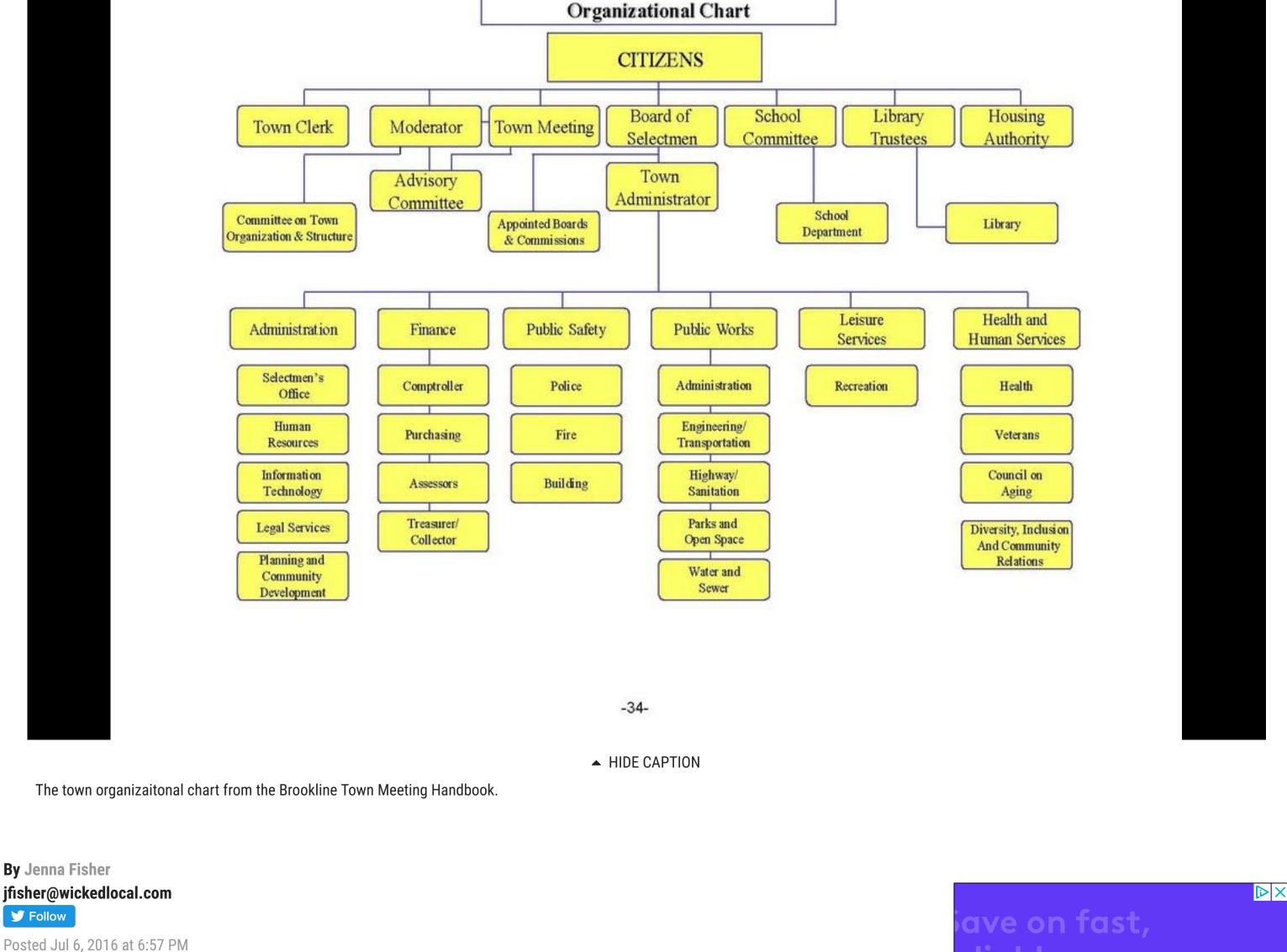
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TOWN OF BROOKLINE

Sections **≡**



Every so often, someone in Brookline raises the question about becoming a city.

After Framingham, Brookline is the largest town in the state with a representative Town Meeting form of

government. And as Framingham recently began taking serious steps to become a city, the question has a handful of residents asking, more or less, "What about Brookline?" "There was never a formal study done. Though there has been lot of discussion," said Town Clerk Pat Ward.

Town Hall.

vine," he said.

looking for.

ago," he said.

Other options?

about it," said Kleckner.

examining the issue."

it for 300 years."

town government.

the status quo.

council.

complicated to run as a town.

financial board for three decades.

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While some wonder if having a mayor might speed decision making, others say the current form of government, reliant on volunteers and community involvement, works.

pushed off, where as at Town Meeting you know everything is going to come

"There was a brief period of discussion in the mid to late '70s but it died on the

Bolan said, as the town continued to grow and more and more committees

formed, the main question was whether Brookline was getting too

up so you never can get too far away from the big issues," Kleckner said.

When has becoming a city come up before?

In the past six years, there has been no serious discussion on the change to a city, said Town Administrator Melvin Kleckner. Along with the fact the town administrator and Selectmen work together and the government depends upon community volunteers, Kleckner said another positive to Brookline's current form of government is it ensures residents decide what issues take priority. .

For the past century, Brookline has had representative town government. Residents select 240 Town Meeting members across 16 precincts to make up the voting

body at two Town Meetings each year. The five-member Selectmen act as the executive branch and a Town Administrator takes care of the day-to-day running of

"It's come up from time to time, but it's never gone anywhere," agreed Stanley Spiegel, a Town Meeting member from Precinct 2 who served on the town's

"When Town Meeting comes around, whether it's annual in spring or special Forms of government Town Meeting in the fall, if there's a big issue going on it's going to come up at that Town Meeting with a mayor council form, my sense is that things can be

Craig Bolan, Town Meeting member from Precinct 8, said he remembers when the topic of adopting a city form of government came up. Council-Manager

"The upshot was 'no,]" he said. "If you wanted to do that you could organize a charter commission and nobody was willing to do that." Then in the late 1980s and early 1990s, the topic of rent control split the town. When the effort to eliminate rent control failed, a frustrated group looked into changing the form of government as a way to effect the change they were

"My memory is that there were advantages to town government that couldn't be replicated in a city government.... And the representative government seems to work. Now there are problems with it. Obviously. It slows things

down. If we had a mayor, he or she would have sited a ninth school two years

Fred Levitan of Precinct 18 was part of that group.

There are pros and cons to both, he said. The effort to put into changing the way things are done was a deterrent said Ward of his recollection of the time. "If they could snap their fingers and say yes we'll have a mayoral form of

government right now, I'd say yes, we'd probably get about 35 percent," he

said. "But when it came down to it, people weren't so dissatisfied with it."

form such as Worcester, Cambridge, and Watertown use. Essentially this is a city manager appointed by council, but holds more executive authority than a

commission, which develops proposal for town.

If Brookline voters decided they want to change the town's government, they could go about it in different ways. One is to form a formal charter commission, then the town would have to get together and elect a

Going to a mayoral model isn't the only option. There's also a council manager

A less formal way tailored a bit more to city or town, would be simply going to a special act. "So for example the selectmen could create a committee who works toward a special act as opposed to a charter commission. That's how a lot of towns go

But Marty Rosenthal, co-chair of PAX and a former selectmen said he prefers

"Certainly an autocracy without democracy can be more efficient. There are

strong mayors and weak mayors. Cambridge has a weak mayor. It's basically

stronger mayors and in theory they could be more efficient, but the reason

With Brookline's longstanding tradition of Town Meeting government

"My personal opinion is that's it's unlikely," he said.

form of government, including Watertown.

Kleckner doesn't see Brookline changing from a town to a city any time soon.

one of the city counselors...Then you have places like Boston or Newton with

they could be more efficient is that they don't have to deal with a messy thing called the citizens," he said. What will happen in Brookline?

Bolan agrees. He said from his time being on various committees and observing them he thinks the level of civic engagement is strong. Still he said, that's not to say it couldn't happen in the future.

"In several years to come, it might get to the point where Brookline gets stuck

in the mud, but we're not there right now," he said. "There's no harm done in

After all, he said he's counted 14 towns in the state that have adopted a city

"Brookline has to keep its act together," he said, "Framingham got so bad it

there...it's a dicey game to keep a town going. And Brookline's managed to do

couldn't keep a quorum at Town Meeting. But we don't have problem

If it's a question of ensuring administrators and officials are held accountable, said Ward.

public view. Every thing is done in the public view. Even small decisions made

What it comes down to, said Bolon has to do with the folks who participate in

"I think if you talk to folks who have involved themselves in town government

"The reality is how more accountable can you be? You're right there in the

or not made are held to higher standards and scrutiny."

you won't find many skeptics," said Bolon.

Antonio, Texas, and Rockville, Maryland. Mayor-Council

A municipal charter is the legal document defining the organization, powers,

functions, and essential procedures of the city government. The charter also

details the form of municipal government, of which there are historically five

City council oversees the general administration, makes policy, sets budget

Council appoints a professional city manager to carry out day-to-day

Often the mayor is chosen from among the council on a rotating basis

This is the most common form of government. According to surveys by the

International City/County Management Association (ICMA), this form of

forms: council-manager, mayor-council, commission, town meeting and

representative town meeting.

Characteristics:

administrative operations

significant administrative and budgetary authority Depending on the charter, the mayor could have weak or strong powers Council is elected and maintains legislative powers

Commission

Houston, Texas; Salt Lake City, Utah, and Minneapolis, Minnesota.

Each commissioner is responsible for one specific aspect, such as fire, police, public works, health, finance One commissioner is designated as chairman or mayor, who presides over meetings The commission has both legislative and executive functions

Although the Town Meeting form of government is generally viewed as the purest form of democracy, because it allows all eligible voters a voice in local policy decisions, it is practiced in just 5 percent of municipalities.

All voters meet to decide basic policy and elect officials to carry out those policies

Voters select a large number of residents to represent them at Town Meetings, where only they can vote

Each Town Meeting must be announced with a warrant providing the date, time

and location of the meeting and specifies the items to be discussed

Massachusetts.

Current Trends

municipal leagues.

Characteristics:

The selectmen are responsible for implementing policy This form of government is found in fewer than 1% of cities, almost exclusively in small, New England municipalities, such as Bowdoin, Maine and Lexington,

Recent examinations of government structure indicate these forms of government

are less distinct that they once were. This is due, in part, to the common practice

change to their structure of government, the most common proposal was to add

the position of chief administration officer/city manager. This professionalization

of government administration also had the highest percentage of voter approval.

From the National League of Cities, nlc.org. The league is an advocacy group

representing 19,000 cities, towns and villages and encompassing 49 state

government has grown from 48 percent in 1996 to 55 percent usage in 2006. It is most popular in cities with populations over 10,000, mainly in the Southeast and Pacific coast areas. Examples include Phoenix, Arizona; Topeka, Kansas; San

Characteristics: Mayor is elected separately from the council, is often full-time and paid, with

authority Occuring in 34 percent of cities surveyed by International City/County

Management Association (ICMA), this is the second most common form of

small cities, and is most popular in the Mid-Atlantic and Midwest. Cities with

variations in the mayor-council form of government are New York, New York;

Some cities appoint a professional manager who maintains limited administrative

government. It is found mostly (but not exclusively) in older, larger cities, or in very

Characteristics: Voters elect individual commissioners to a small governing board

The commission form of city government is the oldest form of government in the U.S., but exists today in less than 1 percent of cities. It typically occurs in cities with populations below 100,000, such as Sunrise, Florida and Fairview, Tennessee. **Town Meeting**

Representative Town Meeting Characteristics:

Town meeting government is found in Marblehead, Massachusetts.

of incorporating structural features from other forms into one's current form. This mixing is also attributed to local responses to socioeconomic, demographic, and political changes. The most common mixing occurs across the two most prevalent forms, mayor-council and the council-manager. Among all cities proposing a

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